



cooperative governance

Department:  
Cooperative Governance  
REPUBLIC OF SOUTH AFRICA



# NATIONAL DISASTER MANAGEMENT CENTRE



**A NATIONAL DISASTER MANAGEMENT  
PERSPECTIVE ON PROGRESS IN SOUTH AFRICA:**

**15 September 2011**



## Presentation Outline

- Introduction
- Purpose
- NDMC organisational Structure
- Progress on NDMC operations thus far
- IMC Resolutions
- Future Plans
- Lessons learnt thus far
- NDMC expectations from DMISA
- Conclusion



## Introduction

- **The Disaster Management Act, 2002 (Act 57 of 2002) and the National Disaster Management Framework, 2005 provide national, provincial and municipal spheres of government with a clear mandate in respect of the disaster risk management function.**



## Introduction

- **Strategic Priority 1:** Build the Developmental State in Provincial and Local Government that is efficient, effective and responsive;
- **Strategic Priority 2:** Strengthen Accountability and Clean Government;
- **Strategic Priority 3: Accelerating Service Delivery and supporting the vulnerable;** and
- **Strategic Priority 4:** Fostering Development Partnerships, Social Cohesion and community mobilisation.



## Introduction

- **Strategic Priority 3: Accelerating Service Delivery and supporting the vulnerable**
- ***Establishing and strengthening Disaster Management capability across government (Strategic Objective)***
  - Key Disaster (risk) Management deliverables identified for 2009 – 2014 to achieve this strategic priority are:
- **Improve the pro-active, monitoring and responsive capability of the National Disaster Management Centre,**
- **Review the legislative framework for Fire Services**
- **Review of the Disaster Management Act**
- **Provide support in the development of DRM Plans and functionality of the Centres**



# Introduction

- **Align ourselves with the following:**
  - Cabinet Lekgotla resolutions
- **Contribution to 12 national outcomes & other key government priorities**
- **Service Delivery Agreement Outcome 9**
- **The Ten Point Plan relates to disaster management as follows:**
- **Improve the quantity and quality of municipal basic services to the people including the area of disaster management**

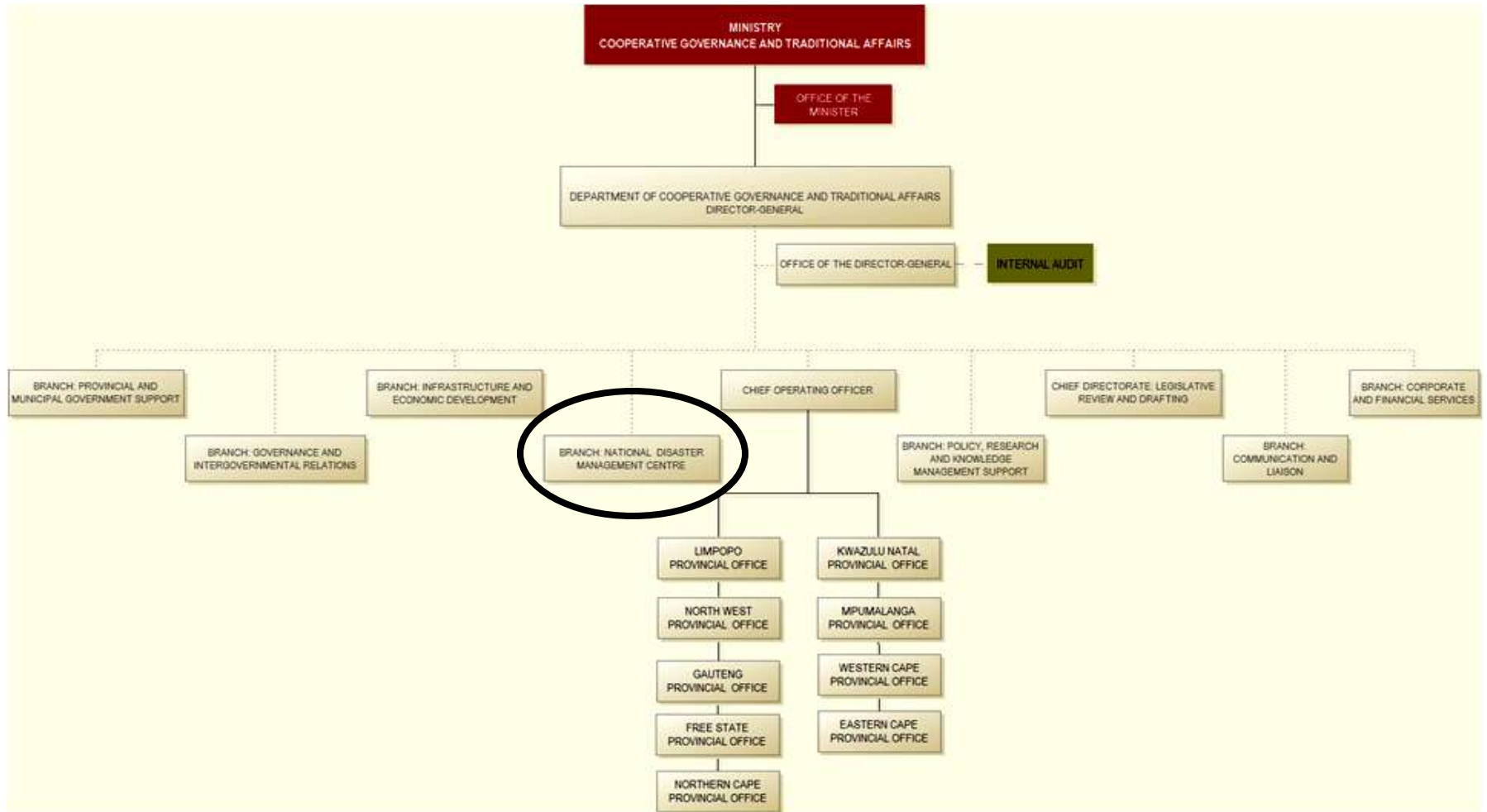


## Introduction

- **Ensure the development and adoption of reliable and credible Integrated Development Plans (IDP's) ; and**
- **Create a single window of coordination for the support, monitoring and intervention in municipalities**



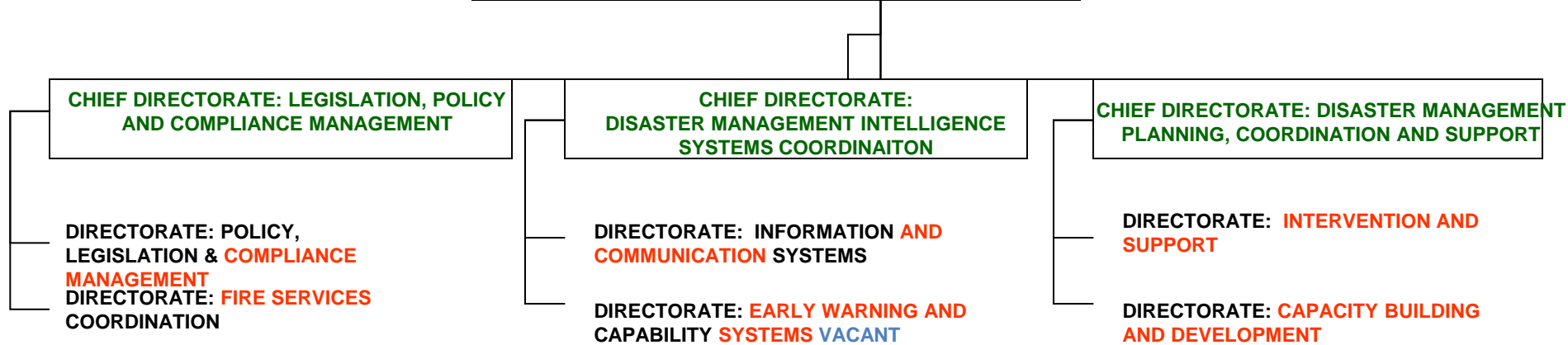
# Organisational Structure of Dept. of Cooperative Governance





**OVERVIEW OF THE BRANCH: NATIONAL DISASTER MANAGEMENT CENTRE**

BRANCH: NATIONAL DISASTER MANAGEMENT CENTRE: **VACANT**



# Governance Structures- Political



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## POLITICAL FORUM

**INTERGOVERNMENTAL  
COMMITTEE  
ON  
DISASTER  
MANAGEMENT (ICDM)**

**CABINET MEMBERS**

**MEC's**

**SALGA**

- ◇ Established by the President.
- ◇ Meets on an Adhoc Basis.
- ◇ Must ensure co-operative governance on issues relating to disaster management.
- ◇ Must report to Cabinet on the co-ordination of disaster management among the spheres of government.
- ◇ Must advise and make recommendations to Cabinet.

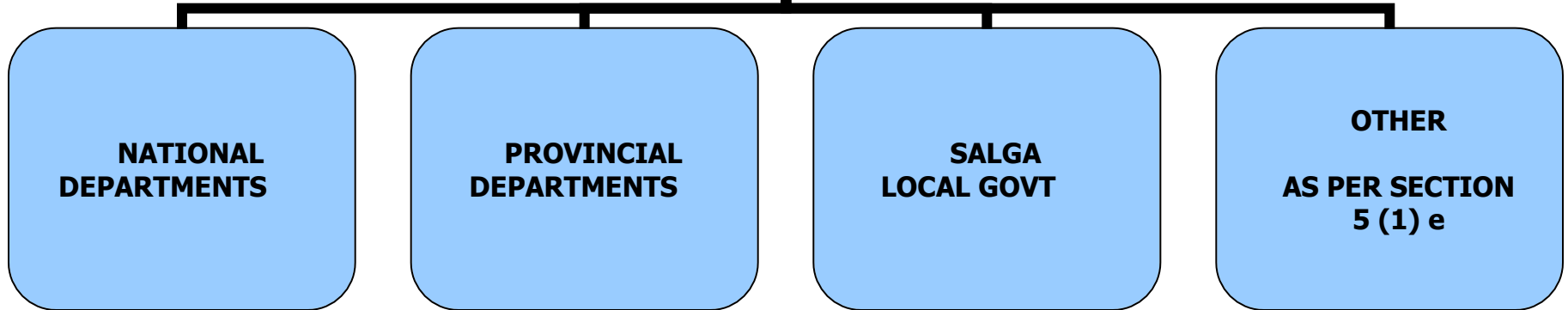
# Governance Structures - Technical



## TECHNICAL FORUM



\*\*\* Supported by Technical Task Teams



- ◇ Established by the Minister, meets quarterly.
- ◇ Is a body in which national, provincial and local government and other disaster management role-players consult one another and co-ordinate their actions on matters relating to disaster management.
- ◇ Must make recommendations concerning the NDMF framework to the ICDM.
- ◇ May advise any organ of state, statutory functionary NGO or community or the private sector on any matter relating to disaster management.



## General Work and Progress

- **NDMC, has embarked upon a project to support the establishment and functioning of disaster management centres throughout the country.**
- **From information received by provinces and municipalities, there is a baseline of 30 out of 62 centres which are functioning well.**
- **A number of centres were identified at a workshop during July 2011 to be in need of support (not necessarily financially) from the NDMC.**
- **NDMC has already had three official support visits to some of the identified disaster management centres during the last quarter.**



## General Work and Progress

- **Busy embarking on a process of determining minimum criteria and requirements for centres in each sphere of government (as depicted in the DM Act) and flowing from workshop on 25 July 2011, which is to be completed.**
- **Currently in progress with the Review of the DMA 57 of 2002**

# Implementation of the Act-Situational Analysis

| Province      | DM Centre      | Fully Functional | Head of Centre Appt. | Forums Established | DM Plans Finalised |
|---------------|----------------|------------------|----------------------|--------------------|--------------------|
| Eastern Cape  | Yes            | Yes              | Yes                  | Yes                | Yes                |
| Free State    | Yes            | Yes              | Yes                  | Yes                | Yes                |
| Gauteng       | Yes            | Yes              | Yes                  | Yes                | Yes                |
| KZN           | Yes            | Yes              | Yes                  | Yes                | Yes                |
| Limpopo       | Yes            | Yes              | Yes                  | Yes                | Yes                |
| Mpumalanga    | In process     | No               | Yes                  | Yes                | In process         |
| Northern Cape | Tender Process | No               | Yes                  | Yes                | In process         |
| North West    | Yes            | No               | Yes                  | Yes                | In process         |
| Western Cape  | Yes            | Yes              | Yes                  | Yes                | Yes                |



## General Work and Progress

- Fire Indicative Risk Profile in Progress
- Aspects related to Communication; Contacts Management Database; Document Management; System Work Flow; Event and Incident Reporting; Planning; Resource Management are expected system roll-out to Disaster Management Stakeholders end of 2012 – 2013 FY (NDMIS).



## General Work and Progress

- **WEBSITE**
- **Provides a Portal to Disaster related information.**
- **Access to Web Services**
- **Access to Information Management Services**
  - **Situation Reporting Tool – Training took place in July/August**
  - **Monitoring and Evaluation Tool**
  - **GIS Portal**





## General Work and Progress

- **DATABASE DIRECTORY**
- Database of relevant contact in the Disaster Management domain
- Creates ability for users to get easy reference to contacts required at all levels of government (disaster related) and line functionaries.
- Roles and responsibilities outlined.
- Contact details

# General Work and Progress (continued)

- **Roll-out of multi-hazards public awareness campaigns**
  - Multi-hazards public awareness campaigns were conducted in all nine (9) provinces.
  - The NDMC was principally involved in the following events:
    - Commemoration of the International Day for Disaster Reduction in collaboration with the South African Redcross Society (SARC).
    - The NDMC partnered with the North West PDMC in conducting a provincial event in Maquassi Hills local Municipality.
  - Various awareness / promotional and educational materials being produced and distributed widely across and beyond the country based on the need.

# General Work and Progress (continued)

- **Disaster Management Research**
  - Supporting research and the publication of Risk and Development Annual Review (RaDAR) for the Western Cape.
    - RaDAR chronicles 12 disaster events which occurred in the WC.
    - It also highlights the underlying conditions which either contributed to damage or, in some cases, reduced the severity of damages.
    - Sharing insights contained in RaDAR will help to advance disaster risk management efforts.
    - The philosophy and methodology underscoring RaDAR is being promoted in other provinces to support DRR discourses.

# General Work and Progress (continued)

- **DRM Education, Training and Strategic Knowledge Services**
  - NDMC continues to promote education, training and strategic knowledge management through the ff measures.
    - Support to the NISL Masters bursary programme (NWU & UFS).
    - Education and training curriculum inputs to other institutions, e.g. Wits Diploma in Humanitarian Assistance (adaptation to our environment), etc.
    - Publication of Jámbá journal: A journal of disaster risk studies by the NWU (Knowledge Management tool).
    - The development of disaster risk management (DRM) Knowledge Products to underscore DRM education and training in south and southern Africa.
    - Research dissertations from DiMTEC files in the DCOG/NDMC library for public access

## General Work and Progress (continued)

- Finalization of the drafting of a Disaster Risk Management Education and Training Framework.
- ISDR campaign on *Urban Risk Reduction: 2010 - 2011*.
- All hazards public awareness and related programmes.
- Support to additional Universities on DRM education and training curriculum development.

# General Work and Progress

- **Response and Recovery**

A National State of disaster was declared in January 2011. 8 Provinces ( 33 municipalities) were affected.

- R 600 million was made available for immediate recovery, reconstruction and rehabilitation.
- R 3 253 029 791 will be made available through the adjustment budget and the Medium Term Expenditure Framework.
- R 450 million was allocated to Nelson Mandela Bay Metro for Drought relief.
- R214 was transferred to KZN Transport Department for disaster damages
- R 775 million set aside to assist with immediate disaster relief. ( R 305 m for provinces and 470m for municipalities)
- **R254 million over MTEF period for national departments dealing with disaster prevention and mitigation.**
- R 1 500 000 was donated aside to assist with the drought relief in

# National Picture re Disaster damages

## TOTAL NUMBER OF DAMAGED INFRASTRUCTURE, INITIAL AND VERIFIED COSTS

| Sector            | No of Damaged Infrastructure /Structures | Initial costs           | Verified Costs         |
|-------------------|--|-------------------------|------------------------|
| Human Settlements | 25451                                    | R 5 942 999 635         | R 776 109 152          |
| Education         | 344                                      | R 426 243 386           | R 459 411 892          |
| Transport         | 744                                      | R 2 257 700 293         | R 1 470 342 680        |
| Agriculture       | 902                                      | R 3 841 072 000         | R 1 144 560 067        |
| Health (Clinics)  | 20                                       | R 5 679 000             | R 2 606 000            |
| <b>Total</b>      | <b>27461</b>                             | <b>R 12 473 694 314</b> | <b>R 3 853 029 791</b> |

# Allocation within the R600m

| <b>Sector</b>                | <b>Allocated<br/>(600m)</b> | <b>Less: Total<br/>Amount<br/>Verified</b> | <b>Outstanding</b>     |
|------------------------------|-----------------------------|--|------------------------|
| <b>Human<br/>Settlements</b> | R180 000 000                | R776 109 152                               | R596 109 152           |
| <b>Education</b>             | R180 000 000                | R459 411 892                               | R279 411 892           |
| <b>Transport</b>             | R240 000 000                | R1 470 342 680                             | R1 230 342 680         |
| <b>TOTAL</b>                 | <b>R600 000 000</b>         | <b>R 2 705 863<br/>724</b>                 | <b>R 2 105 863 724</b> |





# IMC Resolutions

- Reporting to the IMC to reflect on the progress/interventions by government to disaster areas and the impact to communities
  - **Some sector departments did response by reprioritising their projects**
- Staff capacity in Metros & Districts dedicated to disaster issues be investigated and recommendations in this regard be submitted to an IMC meeting.
  - **A national workshop to determine the criteria for functional disaster management centre and minimum institutional arrangements for organs of state involved in DRM**



## IMC Resolutions

- Sector departments & provinces, municipalities must submit their Disaster Risk Management Plans: **Bilaterals with sector departments to explain their roles and responsibilities re DRM**
- To provide emergency funding within the provincial budgets in terms of PFMA and DM legislation.
- To advocate risk reduction measures and ensuring compliance with building standards and regulations

# DELAYS / CHALLENGES

- Insufficient dedicated capacity to implement DRM within sector Departments, Provinces and Municipalities hampering progress in terms of interventions, reporting and risk reduction efforts
- Credibility & delayed submission of information ( e.g. Inclusion of damaged infrastructure falling under general operations and maintenance in the current disaster reconstruction and rehabilitation package)
- Non-compliance with funding arrangements as per Sec 56 of Disaster Management Act, 57 of 2002 read with Sections 16 and 25 of Public Finance Management Act of 1999;

# General Work and Progress (continued)

## Fire Services -

- NDMC has commenced with country-wide consultative sessions on the Fire Services Framework & proposed legislation. Gauteng & NW done already & Limpopo, Mpumalanga & WC scheduled for September. All provinces will be done by end of November 2011
- Final Draft of Fire Services Framework and Discussion Document for the proposed legislation which will form the basis of a White Paper on Fire Services to be ready by March 2012.
- Documents will also be published for comments by all stakeholders in due course
- Ongoing interaction to finalize the Urban Search & Rescue Policy underway
- Ongoing support to provinces & municipalities will be provided to build capacity for fire services.

# General Work and Progress (continued)

## Fire Services -

- The appointment of Fire Brigade Board (FBB) members has been finalized.
- First FBB meeting expected to take place in November/December 2011
- The FBB consists of the following:
  - COGTA Minister (Acting) as Chairperson;
  - All MECs responsible for Fire Services;
  - President of the Southern African Emergency Services Institute;
  - Deputy Minister of Finance; Representatives of organized labour & Business through General Secretary of COSATU & MD of the Fire Protection Association of SA; 2 x Representatives of the Department; 2 persons designated by SALGA ( CEO & Director Community Services).
- FBB to provide strategic direction & leadership for fire services in the country.

## What lessons have we learnt from the past?

- The need to be more vigilant and have greater presence on the ground rather than focusing on providing guidelines and training;
- The need to focus on Provincial Government as a whole in order to monitor and support the full scope of provincial functions;
- The need to promote cooperative governance vertically and horizontally in order to shape and monitor the impact of sector policies and programmes on service delivery and developmental outcomes of government;
  - Provincial Coordinators
  - Sector Coordination
  - Monitoring and Evaluation
- The need to work closely with stakeholders, lead and coordinate other support institutions to achieve our objectives;
  - Stakeholder Management
- The need to introduce measures to ensure better management of different grants administered and allocated to NDMC; and
- To serve as a single window of coordination to ensure that legislations developed takes into consideration the consultative processes in municipalities.



## FUTURE PLANS

- **NDMC being visible**
- **Support to ensure functionality of centres within the 21 targeted district municipalities**
- **Support to development of DRM Plans and review of existing ones**
- **Ensuring of proper communication flow and information management across three spheres**



## FUTURE PLANS

- To have all disaster management centres throughout the country established and functioning at an acceptable level by the end of 2012/13.
- Draft Bill to be completed for discussion by June 2012 , hopefully by Sept 2012 – Reviewed Act
- Finalisation of the Disaster Research Agenda
- Research on Government spending wrt Response and Recovery
- A DRM Workshop to discuss how we can improve the state of DRM in SA.





## FUTURE PLANS

- **Strengthen and formalise our relationship with all relevant stakeholders and SADC region.**
- **Raise the profile of DRM in the country.**



## **NDMC EXPECTATIONS FROM DMISA**

- **DMISA to be a catalyst for change within the Disaster Management environment;**
- **DMISA to collaborate with NDMC and relevant stakeholders in advocating disaster risk reduction**
- **To assist with the norms and standards for Education and Training**
- **Promote the professionalization of the function;**

*“Reducing our vulnerability to natural disasters is the best way to implement sustainable development strategies ..... We must ensure that natural hazards, which are inevitable, do not necessarily turn into major economic and social disasters .....”*

***The Hyogo Framework for Action 2005 – 2015: Building the Resilience of Nations and Communities to Disasters.***

**Thank you!**